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DEN INTERNATIONALE ØKONOMISKE SITUATION

Frankrigs økonomi og den økonomiske planlægning
Den engelske arbejderregerings første budget

Frankrigs økonomi og økonomiske planlægning

PLANLÆGNINGEN – MÅL OG MIDLER

Økonomisk planlægning er i de senere år kommet stærkt frem i den økonomisk-politiske debat. I de østlige økonomier har planlægning været praktiseret igennem mange år. Det samme gælder i nogen grad for udviklingslandene. I de vestlige industrialiserede lande synes planlægning at være i direkte modstrid med det almindeligt accepterede princip om decentraliserede økonomiske beslutninger med prissystemet som den balancerende og allokeringsbestemmende mekanisme.

I disse lande er debatten om økonomisk planlægning imidlertid blevet intensiveret i den senere tid. Planlægning er dog langtfra et nyt fænomen i de vestlige industrialiserede lande. Frankrig og Holland f. eks. har i efterkrigsperioden haft en ret omfattende planlægning. Planlægning er jo heller ikke et spørgsmål om enten-eller, men et spørgsmål om mere eller mindre. En vis planlægning vil der altid være f. eks. i forbindelse med offentlige investeringer, der som hovedregel er basisinvesteringer. Men netop dette, at de offentlige investeringer er af afgørende betydning for den private sektor og dette, at den offentlige sektor efterhånden er blevet så stor i forhold til den private, gør det naturligt, at man ved tilrettelæggelsen af de offentlige budgetter forsøger at vurdere virkningen på hele økonomien. Også vanskeligheden med at sikre en hurtig og stabil vækst med de traditionelle midler har formentligt bidraget til at aktualisere debatten om økonomisk planlægning.

Forsøg på en egentlig omfattende økonomisk planlægning er imidlertid et relativt nyt fænomen i de vestlige industrialiserede lande. Ved en egentlig planlægning må forstås det, at man opstiller mål for udviklingen i hele økonomien, opstiller en altomfattende plan for, hvorledes landets samlede ressourcer skal udnyttes i de enkelte perioder samt skaffe de centrale myndigheder midler ved hjælp af hvilke de kan sikre planernes gennemførelse.

Egentlig planlægning i denne forstand findes ikke i de vestlige økonomier, og vanskeligheden er naturligvis som nævnt at forene en sådan planlægning med princippet om decentraliseret beslutningstagen i økonomisk henseende.

På denne baggrund har den økonomiske planlægning i Frankrig særlig interesse, idet denne i princippet er et forsøg på gennem opstilling og offentliggørelse af planer for hele økonomien at påvirke de private beslutninger på en sådan måde, at man gennem disse private (og offentlige) beslutninger får den mest hensigtsmæssige udnyttelse af eksisterende ressourcer. Den franske planlægning forsøger således ikke at erstatte prismekanismen, men at gøre den mere effektiv i henseende til udnyttelsen af landets ressourcer. Formålet er ad denne vej at opnå størst mulig vækst med de givne sparsomme ressourcer; det er »økonomisering« på nationalt plan.

De centrale myndigheder i Frankrig råder ikke over midler, der er tilstrækkelige til at sikre en fuldstændig gennemførelse af planerne, og disse er ikke bindende for de implicerede. Planlæggerne lægger imidlertid stor vægt på det synspunkt, at selve det at opstille en plan og det, at det foregår under medvirken af en lang række personer også fra erhvervslivet, betyder, at de private investeringsbeslutninger påvirkes. Planerne er så at sige en markedsanalyse på nationalt plan, der hjælper de private investorer til at afgøre, hvilke investeringer der vil være profitable.

På den anden side er regering og administration naturligvis ikke helt uden midler til at påvirke investeringsbeslutningerne mere direkte. For det første er den offentlige sektor relativt stor på grund af den store »nationaliserede« sektor, og for det andet er også en del af kreditsystemet nationaliseret. Regeringen har faktisk direkte eller indirekte via kreditgivningen kontrol over op mod halvdelen af de samlede bruttoinvesteringer.

Det centrale planlægningsorgan er Commissariat Genérale du Plan, der i samarbejde med andre dele af administrationen foretager de første beregninger og udkast og i øvrigt koordinere hele planlægningen. Dette organ assisteres af en række moderniseringskommissioner, der kan opdeles i to grupper, de vertikale og de horisontale. Den vertikale gruppe består af kommissioner for de enkelte erhverv, medens den horisontale gruppe består af kommissioner, der arbejder med mere tværgående problemer som f. eks. arbejdskraftproblemer og problemer med generel ligevægt mellem opsparing og investering. Inden for moderniseringskommissionerne nedsættes ofte studiegrupper, der koncentrerer sig om mere specifikke problemer.

Der eksisterer endvidere to konsultative organer. Det økonomiske og Sociale Råd og Planlægningsrådet. Det første består af repræsentanter fra administrationen, arbejdsmarkedets organisationer, erhvervslivet i øvrigt, teknikere og en lang række specielt sagkyndige personer. Planlægningsrådet er mindre og består fortrinsvis af personer med endelig besluttende kompe-