Fund og forskning
i det kongelige biblioteks
samlinger

Bind 51
2012

With summaries

København 2012
Udgivet af det kongelige bibliotek
Om billedet på smudsomslaget se s. 57.

Det kronede monogram på kartonomslaget er tegnet af Erik Ellegaard Frederiksen efter et bind fra Frederik 3.s bibliotek

Om titelvignetten se s. 167.

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Redaktion: John T. Lauridsen

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Fund og Forskning er et peer-reviewed tidsskrift.


Grafisk tilrettelæggelse: Jakob Kyril Meile

Tryk og indbinding: SpecialTrykkeriet, Viborg

ISSN 0060-9896
ISBN 978-87-7023-093-3
CARDINAL ENEA SILVIO PICCOLOMINI
and the Development of Cardinal Protectors of Nations

BY

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In the 16th and 17th centuries an important instrument of papal government was the formal office of Cardinal Protector of Nations. This institution was the result of a development that began in the late Middle Ages and gained momentum in the 15th century in spite of opposition and ambivalence on the part of some popes who feared that such arrangements would lead to cardinals becoming dependent on secular princes.

Enea Silvio Piccolomini became a cardinal in 1456 and was elected pope already in 1458. As a cardinal he actively sought to become the privileged representative of a number of European princes, especially from the German sphere, including the Emperor, Frederick III, and the King of Denmark, Christian I.

His correspondence as a cardinal¹ and a number of letters from the Danish Court to the Papal Court from that period² provide valuable documentation on the development of the office of Cardinal Protectors of Nations which has until now only been sparsely studied.³

¹ Published soon after his death as well as in the Opera Omnia editions of 1551 and 1571.
² Extant only in a copy made in the 17th century, held in the Royal Library, Copenhagen.
The office of Cardinal Protectors of Nations and its development in the 15th century

After the Pope himself, the College of Cardinals was the second most important organ of government in the Catholic Church.⁴ Over the centuries, a number of special functions and offices accrued to the cardinals. Among them were the office of protector either of nations (and princes), of religious orders,⁵ or of ecclesiastical institutions in the city of Rome. Another was the “office” of the “Cardinal Nephew” who over the centuries became an important member of papal government.

The general background of the function of Cardinal Protector of Nations was the need of kings and princes for high-level representation at the Apostolic Sea⁶ which for centuries remained the only truly international authority in Europe – since the Holy Roman Empire comprised only Germany and some parts of Italy. In principle, this authority was religious in its scope, but religious and secular affairs often coincided, as is for instance seen in connection with the foundation of universities which had to have papal approval. Especially the appointment of bishops was of great importance to secular rulers,⁷ as bishops administered large areas within their states, controlled the incomes of these areas, and were often important members of royal government and sometimes even secular princes in their own right, and important political figures with their own agendas.

The cardinals were expected to be the pope’s principal advisors and collaborators both in international affairs and in affairs pertaining to the individual European kingdoms. They therefore had to be independent of the interests of the different monarchs. Already in the Middle Ages, however, the practice of kings and princes being represented by a cardinal at the Roman Curia led to increasing dependence.

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⁴ Schürmeyer 1914, p. 96.
⁵ The development of the protectorship of religious orders seems to have begun before that of the protectorship of nations, cf. Poncet 2002, p. 158. It was perceived as non-threatening to the popes, and though the two forms of protectorship are treated together in the papal and conciliar documents of the 15th century, they are treated differently. The present article focuses exclusively on the protectorship of nations.
⁶ Schürmeyer 1914, p. 96; Wilkie 1974, p. 5.
of cardinals on royal interests and support that was problematic for the popes.

For various reasons, indicated by Josef Wodka in his seminal work on Cardinal Protectors of Nations from 1938, it is difficult to directly document the existence of concrete, formal arrangements between kings and cardinals before the end of the Fifteenth Century.8

However, some documentation does exist.

The first known case dates back to the Avignon period: In 1365, Pope Urban V (1362-1370) in a letter of May 14 to the Hungarian King, Lewis I the Great (1342-1382) stated that Cardinal Guillaume de la Jugée “would be the fervent champion and the solicitous promotor9 at the Apostolic Sea of your honour and state and of your Kingdom.” Another letter of July 27, 1366, sent by the same Pope to the same King has the following statement about the Cardinal: “[he] who untiringly promotes your honour and that of your Kingdom and the royal affairs [of Hungary] at the Apostolic Sea.” And, finally, a letter of October 25, 1372, from Pope Gregory XI (1370-1378), again addressed to King Lewis says that the Cardinal “is the fervent champion of the honour of yourself and yours, and a solicitous promotor of your affairs”.10 There is no mention of the Cardinal being in any way remunerated by the King, but it is known that he held ecclesiastical benefices in the Kingdom of Hungary. This case may be have been an isolated occurrence, but evidently two Avignonese popes officially recognized a cardinal as the promotor of the affairs of a European king at the Apostolic Sea.

The second case is Pope Urban VI (1378-1389) who “many times told the Lord Cardinals that it it was against his wish that any of the

8 Wodka 1938, pp. 2-3.
9 In this article, to avoid ambiguity, promovere and promotor have been consistently translated as promote and promotor, protector and protection, and defensor as defender.
Lord Cardinals should have pensions, provisions or other places from the princes because such profits were detrimental to the Church”.11

This statement indirectly confirms that the practice of arrangements between kings and cardinals existed. It did not, however, forbid cardinals to represent a king at the Papal Court, as can be seen in the Hungarian arrangement approved by the Pope’s direct predecessors. What was considered improper was cardinals being financially dependent on kings.

The third case is Pope Martin V (1417-1431)12 who, in 1424, issued the following declaration as part of his reform of the Roman Curia: “[The cardinals] should not assume protectorships of kings, princes, counts, or other secular persons, and those protectorships that have already been assumed should cease”.13

This declaration is quite emphatic: cardinals are forbidden to undertake the protection of the interests of kings etc. at the court of Rome, and the reason given is that they should advise and assist their Lord, the Pope, freely and without being bound by particular interests. The term used is protection (protectio). The texts themselves do not provide any evidence that there is a difference between protectorship in the sense of Martin V and promotorship in the sense or the abovementioned Avignonese popes.

The fourth case is Pope Eugene IV (1431-1447) whose instruction to his legate and president at the Reform Council of Basle (1431-1439), Cardinal Cesarini, included the following passage concerning the cardinals: “Moreover, they should not be protectors of lords or communities”,14 i.e. the cardinals are not allowed to be protectors of Lords or Communities, e.g. the Italian republics (Venice, Florence

12 Cf. Schürmeyer 1914, p. 97; Wodka 1938, pp. 4-5, 30.
13 “Protectiones Regum, Principum, Comitum aliorumque personarum saecularium non assumant, assumptasque non exerceant.” Rainaldus, vol. 18, ad ann. 1424, n. 4. Cf. Wodka 1938, p. 34.
14 “Item quod non sint protectores dominorum aut communitatum.” Vaticanus Latinus 3884, fol. 15-12, as quoted by Wodka 1938, p. 5.
The instruction simply repeats Martin V’s prohibition issued seven years before. Here the term *protector* is used.

The Council of Basle was held during the pontificate of Eugene and was often in direct opposition to the pope whom it finally, but unsuccessfully deposed – after the papal party had left. In 1435, the Council debated a memorandum on the reform of the College of Cardinals, probably drafted by Cardinal Cesarini, which said: “Moreover, the cardinals should not be counselors, pensioners, sworn, or obliged by verbal or written promise to any prince, community, college, religious order, or person”. The cardinals should assist the pope freely and sincerely without being under an obligation to any person, including kings and princes.

In March 1436, when it still had papal recognition, the Council actually decreed as follows:

“And as the cardinals should assist him who is the common father of all, it is highly improper for them to make distinctions between persons or to become their advocates. Therefore this Holy Synod decrees that as co-judges they should not represent any particular interest even if they themselves come from the country concerned. And they should not be partial protectors or defenders of any prince or community or anybody else against anybody, with or without payment. But freed of all passion they should assist the pope in settling conflicts through concord and justice. But this Holy Synod encourages them to promote the just affairs of princes and all others, especially the poor and the religious orders, without payment and profit, but purely as a work of charity”.

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16 i.e. the pope.

17 “Et cum ei qui communis est omnium pater, Cardinales assistant, personarum acceptatores fieri vel advocatos valde indecens est. Propterea haec sancta Synodus, ut tanquam judices collaterales partialitatem nullam accipiant; etiamsi de terra partial originem ducant. Nec sint principum aut communitatum, seu aliorum contra quemquam, cum pretio vel sine, partiales protectores aut defensores; sed exuti omnem passionem in sedandis concordia vel iustitia libitibus Papae assistant. Principum autem et quorumque, praesertim pauperum ac religiosorum, gratis et sine ullo quae-stu promovere iusta negotia, tanquam caritatis opus, persuadet sancta Synodus et com-
The terms protector and defensor are used synonymously, and the term promote (promovere) is used as indicating a form of non-partisan, charitable assistance.

This conciliar decree contains some important modifications of the intransigent papal stance: protectorships are forbidden (being by nature partial), but cardinals are allowed to promote (promovere) the legitimate affairs (justa negotia) of princes – and others – on the condition that they are not paid for their good offices. In this text, the difference between protectorship (forbidden) and promotorship (permitted) is that partisanship and personal gain are connected with protectorship, but otherwise there is no attempt to delineate the functional differences between the two. So, the Council recognizes that cardinals may represent kings at the Apostolic Sea on the condition that this service is impartial and unpaid.

Wodka discussed whether or not the decree of the Council of Basle mitigated Pope Martin V’s position and concluded that this was not its intention. However, he may not have paid sufficient attention to the fact that the promotorship introduced by the Council – probably reaching back to Avignonese precedents (promovere negotia) – made it legitimate for cardinals to act in the interests of kings and nations at the Roman Curia, and that the Council’s distinction between protectorship and promotorship did not address any difference in terms of content, but only in terms of partiality and payment.

Against the position of Wodka, it may reasonably be argued that the Council of Basle actually did mitigate Martin V’s stance on national protectorships. The Council did not necessarily do so in a spirit of defiance against the popes and from a desire to reduce papal power, but because it recognized that papal decisions and appointments directly and significantly affected internal affairs in European kingdoms and that it was therefore necessary for the European sovereigns to have a privileged form of representation at the Papal Court. Consequently, the decree may be seen as a decision to legitimize such a form of representation without using the term protectorship that had been declared unacceptable by Pope Martin, and recognizing the impropriety of cardinals being affected by national partisanship and financial dependency in relation to kings.


18 Wodka 1938, pp. 5-6.
Interestingly, Piccolomini himself, as a younger man and still a layman, returned to Council of Basle from Scotland in March 1436 at the time when the Council was passing its decree on the cardinals, and later developments show that he must have been quite familiar with the decree and its exact wording.

As this conciliar decree belonged to the period in which the Council of Basle was recognized by Pope Eugene IV and his successors, it definitely changed the legal state concerning cardinals representing princes at the Roman Curia as defined by Pope Martin: such representation was now legitimate, but it had to be non-partisan and unpaid. And out of deference to Pope Martin, it was called *promotorship* and not *protectorship*.

The fifth case actually concerns our Cardinal Piccolomini himself when he had become Pope Pius II (1458-1464).

In 1463, his old friend, Cardinal Nicholas of Cues, that somewhat difficult and intransigent paragon of ecclesiastical virtue, at the Pope’s own request submitted a memorandum on Church reform containing the following observation on cardinals’ protectorships:

“For how can he be a cardinal if his advice is not loyal, and how can his advice be loyal, if it is not free? That which binds advice is favours, hate, partiality and suchlike. So, if a cardinal is the protector of a nation, a prince or a commune, then his advice will be bound because of the advantage he may reap from this. And if he hopes for any gift resulting from the reports he has to make in consistory in favour of somebody, then he has simply been hired”.19

The term used here is once again *protector*. For the first time the term *nation* (natio) is used.

A cardinal who is the protector of a nation or prince cannot be a neutral counselor to the pope because of the advantage accruing to him as a result of this relationship and for a number of other reasons. Cues especially criticizes the remuneration of cardinals who make reports to the papal consistory in favour of some particular interest, e.g. a particular candidate for some high ecclesiastical office.

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19 “Nam quomodo erit cardinalis, si sua consilia non sunt fidelia, et quomodo erunt fidelia, si non sunt libera? Id autem quod ligat consilia, sunt favores, odia, particularitates et huiusmodi. Si igitur cardinalis est protector nationis, principis aut communitatis, propter quacumque suam utilitatem, ligatum est consilium eius. Si ex relationibus in consistorio in favorem alium faciendi munera sperat, conductus est”. Vat. Lat. 8090, fol. 118v, cf. Wodka 1938, p. 34, and Schürmeyer 1914, p. 98.
The Pope, Pius II, would be quite familiar with this practice since – as a cardinal – he himself had quite definitely made favourable reports on princely candidates for ecclesiastical preferment to the Papal Consistory that were expected to result in counterfavours from the princes involved.\textsuperscript{20}

However, as pope he also had painful experience of the nuisance caused by having cardinals who were dependent on their king (notably the French King) or being directly in his service: they would habitually reveal the secrets of the Papal Court to their secular master and promote his affairs to the point of directly counteracting papal policies.\textsuperscript{21} So, unsurprisingly, the draft for a papal bull on the reform of the Church to be issued by Pius II reiterated the need for cardinals assisting the pope without taking into account their own national interests:

“If any cardinal for the sake of protection of anybody, be it a king, prince or community, a religious order or college or any secular person, asks for or receives any temporal benefit, excepting food and drink, he shall be excommunicated \textit{ipso facto}, and he can only obtain absolution if he gives all that he has received to Christ’s poor.”\textsuperscript{22}

Cardinals who receive temporal remuneration (temporale commodum) for their protection of a king etc. are excommunicated unless they give the profits to the poor.

The term used here is “protection”, not “promotorship”.

Excommunicating cardinals is a serious business, of course, but the excommunication applies to the remuneration, not to the protectorship as such. Through such a decree, protectorships would have been implicitly recognized by the pope. What is forbidden is the compensation of a temporal, e.g. financial, nature. Food and drink, probably covering reasonable contributions to the cardinal’s household as com-

\textsuperscript{21} I.e. the Cardinals Guillaume d’Estouteville, Alain de Coëtivy, and Jean Jouffroy; cf. Schürmeyer 1914, pp. 99-102, and a number of instances mentioned in Pius II’s ‘autobiography’: \textit{Commentarii rerum memorabilium quae temporibus suis contigerunt [1464]}. Published as: \textit{Commentarii rerum memorabilium quae temporibus suis contigerunt}. Ed. A van Heek. 2 vols. Città del Vaticano, 1984. (Studi e testi; 312-313), vol. XII, p. 36.
\textsuperscript{22} “Si quis Cardinalium ratione protectionis cuiuscunque sive regis sive principis sive communitatis, sive religionis, sive collegii, sive personae singularis temporale aliquod commodum petierit sive receperit, esculentis et poculentis exceptis, ipso facto excommunicationem incurrat, nec absolvi possit, nisi quod acceperit Christi pauperibus ero-get.” Vaticanus Barberinus Latinus 1500, fol. 14, cf. Wodka 1938, p. 34, cf. also pp. 6-7.
pensation for expenses incurred, are excluded from the ban, though this might conceivably open the doors for a wide range of interpretations. And what appears not to be forbidden is, significantly, recompensation in spiritual – as opposed to temporal or secular – form, for example ecclesiastical benefices located in the territory of the prince in question.

It would appear that Pius II was considering recognizing national protectorships, forbidding financial remuneration but allowing remuneration in the form of ecclesiastical benefices. He was only too familiar with the needs of cardinals …

As Pope Pius died before the reform bull could be issued – had he wanted to, the ban never took effect, and the legal state in this area continued to be the one defined by the abovementioned decree of the Council of Basle.

The sixth case is Pope Alexander VI (1492-1503). In 1497, yet another draft for Church Reform was submitted to the pope. The draft
simply stipulated that: “A cardinal should not be the counsellor of princes… Therefore, we forbid the cardinals to act as counsellor, secretary, protector or procurator\(^{23}\) to any secular potentate without the express and written permission of the Roman Pontiff”.\(^{24}\) Here the relevant term used is once again “protector”, parallel to the the functions of counselor, secretary and procurator. It is noteworthy that according this text protectorhips of princes is recognized – subject to papal approval.

The reform was not implemented, and the legal state still remained the one defined by the Council of Basle 61 years before.

\(^{23}\) As regards the procurator, he is a separate official like an agent and business man, normally far below the dignity of cardinals, princes of the Church, as Pius II\'s protégé, cardinal Ammanati argued against the French Cardinal, Jouffroy, who had undertaken such an office for the King of France, cf. Schürmeyer 1914, p. 98. Cf. also Wodka 1938, p. 23-26 who rightly criticizes Schürmeyer for confusing the office of protector and procurator. Cf also Piccolomini himself in an undated letter to a German friend, Johann Frunt: “We have given assistance to your procurator” (Obtulimus procuratori vestro nostras operas), OO, letter 223, p. 773. See also letter from King Christian I. to Cardinal Francesco Gonzaga, his nephew, of October 2, 1466. Gonzaga was at that time the King’s preferred cardinal for influencing matters at the highest level of the Curia, and the King in the letter consults him about a change of his procurator in Rome – from Henricus Gervinus to Wilhelms Molitoris who was in the employment of the cardinal himself (Johannes Lindbæk: *Pavernes forhold til Danmark under Kongerne Kristiern I og Hans*. 1907, 55). From the context it is clear that the King is completely aware of the difference between the good offices of his exalted cardinal-nephew and those of a procurator, and he writes as follows on the procuratorship: “It is expedient, nay necessary, that we should have a loyal and permanent procurator at the Curia.” (Expedit autem immo est necessarium, ut in ipsa curia procuratorem fidelem et continuum habeamus). Manuscripta Bartholianana. Del 1. Royal Library, Copenhagen: E don. Var. I folio, [1] Tomus B [hereafter quoted as Bartholin], p. 244. Published in *Scriptores rerum Danicarum Medii Aevi*. Ed. Jacobus Langebek. T. 8. Hauniae, 1834 [hereafter quoted as SRD], VIII, pp. 434-435. Cf. *Acta pontificum Danica: Pavelige Aktstykker vedrørede Danmark 1316-1536*. 7 vols. Eds. A. Krarup, J. Lindbæk og L. Moltesen. 1904-1943 [hereafter quoted as APD], nr. 2389, III, p. 393. Cf also L.P. Fabricius’ – erroneous – remarks in his history of the Danish Church (1934) on the institution of “cardinal-procurators” towards the end of the 15th century, cf. L.P. Fabricius: *Danmarks Kirkehistorie*. 1934, p. 661.

\(^{24}\) “Cardinalis non sit consiliarius principum… Prohibemus igitur ne aliquis Cardinalis absque expressa et scripta Romani Pontificis licentia apud quaecumque secularem potentatum quasi tanquam consiliarius, vel secretarius, aut protector, vel procurator conversetur”, Vat. Lat. 3884, fol. 90, cf. Wodka 1938, p. 35; cf. also p. 7.
And finally, the Fifth Lateran Council (1512-1517) carried a decree on cardinals’ protectorships.25

A preparatory memorandum from the time of Pope Julius II (1503-1513), included an exact quote from the decree of the Council of Basle: “The cardinals should not be the partial promotor or defenders against prince or community, with or without payment …”26

The conciliar decree of May 5, 1415, had the following text: “Therefore we ordain that they should not act in any particular interest, nor should they become promotor or defenders of a prince or community or anybody against anybody unless – and inasmuch – justice, equity and their own dignity and status require it”.27

Under certain, very general conditions (justice, equity, dignity, status) cardinals are now permitted to be promotor and defenders of princes and republics. Promotorship is evidently used as a synonym of protectorship, and there is no mention of consideration being paid.

Poncet considers that the use of the term promotor instead of the term protector in the conciliar decree “fooled nobody”.28 However, it is reasonable to hold that no fooling was intended: the Lateran Council in quite an understandable spirit of continuity and deference to the authority of Councils simply used the formal term employed by the preceding Council of Basle. Everyone was of course aware that protector, defender, and promotor had been used synonymously for quite some time. Thus, under the name of promotorship, protectorship was recognized by yet another Ecumenical Council, using a terminology for which there was conciliar precedence.

At any rate, by this time the popes had bowed to and embraced the inevitable: a number of Cardinal Protectors of Nations had already been officially designated by European kings and recognized by the popes. One of the very first officially established protectors was Cardinal Francesco Piccolomini, nephew of Pope Pius II, and himself in 1503 elected as Pope Pius III. And in 1492, the English King, Henry

26 “Nec sint [cardinales] principum aut communitatum, seu aliorum contra quemquam cum pretio vel sine partiales promotores aut defensores,” Vat. Lat. 3884, fol. 27 ff., as quoted by Wodka 1938, pp. 35-36.
27 “Propterea statuimus, ne partialitatem suscipiant aliquam, neque principum aut communitatum, vel quorumcumque aliorum contra quemquam, nisi quantum iustitia et aequitas postulat, eorumque dignitas et condition requirit, promotores aut defensores fiant,” Mansi, t. XXXII, pp. 877-881, as quoted by Wodka 1938, p. 36.
VII, asked the pope, Alexander VI, for permission to appoint this Cardinal as the protector of himself and of his kingdom. So, at the end of the 15th century, the office of Cardinal Protector of Nations was finally recognized and was becoming an important instrument of papal government and a main conduit of relations between the Apostolic See and the European powers.

The first officially recognized protector of the Danish king and nation was Cardinal Marco Vigerio, as attested by letters from Pope Leo X to King Christian I. in 1513-1516. He was succeeded by Cardinal Lorenzo Pucci, and then the Reformation put a stop to the need of the Danish King to be represented in Rome.

Cardinal Piccolomini at the service of family, friends and princes

On December 16, 1456, Piccolomini was – at long last – appointed cardinal.

As a cardinal, he fully exploited the network he had developed in his former career as a secretary to prelates and popes, as an official of the Council of Basle, and finally as a high-ranking diplomat at the Imperial Court and Bishop of Trieste, later of Siena. In this context, he also continued his systematic efforts to promote the interests and careers of his family, friends, and “clients” as befitting any important personage of the era.

The cardinalate was certainly an honorable charge with significant responsibilities vis-à-vis the Pope and the Church, but at the same time, it provided the incumbent with advantages which Piccolomini – like his brother cardinals and the popes themselves – shared freely with his family, friends and dependents, obviously with a view to mutual benefit.

Thus, on December 26, 1456, a few days after his elevation, he wrote to his friend Niccolò Listi: “If the dignity bestowed upon us is worth

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29 Wodka 1938, p. 11; Wilkie 1974, p. 17 ff.
30 Poncet 2002, p. 162; Wilkie 1974, p.6; Wodka 1938, p. 1, 11 ff. Wodka, pp. 8-9, also mentions a reform draft addressed to Pope Hadrian VI (1522-1523) but this falls outside the scope of the present article.
32 Cf. Wodka 1938, pp. 21-22.
any honour or advantage — or for that matter shame and loss — you should know it is something that you and I shall have in common.”

And to another friend and high-ranking official of King Ladislas of Hungary, the Bishop of Wardein, Jan Vitez: “And if we have avidly accepted the dignity of cardinal, it is only because we may sometime and in some matter be of service to you”.

No doubt, Jan Vitez would have perfectly understood the hyperbole of friendship — as well as the offer itself!

And to the Senate of his home city, Siena — echoing the patronage of high-ranking Romans vis-à-vis their hometown: “However, we shall faithfully help your envoys when they are here, and we shall always assist your state as far as we can.”

A whole series of the new Cardinal’s letters are in the same vein and shows how normal a feature patronage and mutual assistance was in the life of a high-ranking official of the time.

Some of the letters are addressed to princes:

One was the Duke of Modena, nominally a part of the Holy Roman Empire. To some extent the Duke owed his elevation to the status of duke in 1452 to Piccolomini himself, then in the service of the Emperor. Soon after having been granted his cardinalate, Piccolomini approached him through one of his own relations, Jacopo Tolomei, and offered him his services: “Offer — profusely — to his Excellency whatever is within our means now and in the future, for we greatly wish to please...

33 “utilitas”.
34 “… si quid est in ea dignitate nobis credita vel honoris vel utilitatis, itemque dedecoris vel damni, id tibi nobiscum commune esse non nescias.” From letter to Niccolo Listi, December 27, 1456 (Aeneae Sylvii Piccolominei Senensis, qui post adeptum pontificatum Pius eius nominis Secundus appellatus est: Opera quæ extant omnia, nunc demum post corruptissimas editiones summa diligentia castigata & in unum corpus redacta. Basileae, 1571 [hereafter quoted as OO], letter 196, p. 765).
35 “Nec aliam ob causam magis cupide hanc dignitatem Cardinalatus accepisse, quam ut tibi aliquando in aliqua re digna morem gerere possimus.” From letter to Jan Vitez, December 27, 1456 (OO, letter 198, p. 766).
37 Cf. to his old teacher in Siena Mario Sozzini, December 30, 1456 (OO, letter 208, p. 768); to the condottiero Jacopo Piccinino, January 18, 1457 (OO, letter 214, p. 770); to Johann Frunt, undated (OO, letter 223, p. 773); and to Cardinal Dionysius Szechi, March 10, 1457 (OO, letter 244, p. 783-784).
him, and if there is any advantage to the dignity of the cardinalate, we wish it be his rather than ours.”  

The Duke himself in a letter to Piccolomini thanked him and offered mutual assistance. A similar approach was made to the Duke of Milan, Francesco Sforza. Piccolomini also wrote directly to King Alfonso of Aragon and Sicily whom he knew personally from earlier diplomatic missions to Naples; there is, however, no record of a reply.

The offers of service to the princes are couched in general terms of friendship and gratitude and are clearly written with a view to future, mutual benefits.

**Cardinal Piccolomini as promotor of the German nation at the Roman Curia**

At the time of Pope Calixtus III, a general practice at the Papal Curia was for kings to send their letters on episcopal matters, including the appointment of bishops, to a cardinal at the Curia who would then present them to the pope and be charged with dealing with the case. The cardinal would then be responsible for investigating the matter and presenting a report and his recommendations to the Papal Consistory. This practice is documented in a letter from Cardinal Piccolomini to Prokop von Rabstein, an old friend who was at the time the Bohemian Chancellor of King Ladislas: “But please take care that in future the royal letters on episcopal matters to be sent to the pope should be transmitted to us so that we can be more useful. For such cases are committed to those [cardinals] who present the royal letters”.

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38 “Quae possimus aut in futurum poterimus excellentiae suae pleno offeras ore, quia nos sibi pleno corde cupimus complacere. Et hanc Cardinalatus dignitatem si quid habet utilitatis, magis suam esse volumus quam nostram.” From letter to Jacopo Tolomei, December 22, 1456 (OO, letter 192, p. 764 – erroneous address).


40 Letters to two courtiers of the Duke, i.e. to Leodrisio Crivelli, February 17, probably 1457 (OO, letter 230, p. 776), and to Stefano Curte, February 3, 1457 (OO, letter 231, p. 777), and to the Duke himself, Francesco Sforza, December 6, 1457 (OO, letter 351, p. 829).

41 Letter to King Alfonso V, December 24, 1456 (OO, letter 194, p. 765).

42 “Tu autem deinceps curato, ut literæ Regiæ ad Papam dirigendæ in causis episcopalius ad nos transmittantur, et sic poterimus magis prodesse. Nam causæ illis com-
Evidence of this practice is also found in two letters from King Christian I. to Pope Calixtus III and to Cardinal Prospero Colonna of February 1458. Both letters concern the appointment of a coadjutor to the aging Bishop of Linköping, and in the letter to the Pope the King refers to Cardinal Colonna as his representative vis-à-vis the Pope in the affair: "Concerning this matter we humbly submit our earnest and filial requests to Your Holiness. The Reverend Lord Cardinal Colonna will – in my name – apply to Your Holiness for commission and benevolent patronage in the matter." 43

Though this practice would not in itself create a formal relationship of protectorship or promotorship between a cardinal and a king, it would certainly be advantageous to both.

It is therefore not surprising that immediately on his appointment Cardinal Piccolomini began a veritable epistolary campaign to become the privileged representative in the College of Cardinals of those rulers whom he knew personally.

So, already on 22 December, 1456, he wrote letters to his old employer, the Emperor Frederick III, the Empress Leonora, and the Emperor’s nephew, the young King Ladislas of Hungary, all of whom he knew very well and to whom he was indebted for their repeated recommendations of him to the pope as a candidate for the cardinalate. In the letters, he expressed his undying gratitude and – in delicate terms – offered his services.

To the Emperor he wrote:

“I know how much I owe to Your Highness, but I do not see how I could ever repay the debt. However, as long as there is life in these limbs, I shall act in such a manner that all will understand that this dignity has come to me through your favour and from your Court, and that I am a German rather than an Italian cardinal. Please deal with me as freely as before. For I shall never spare any effort or care for the


sake of Your Majesty, the Sacred Empire, the exalted House of Austria and of all those who are dear to you. Nothing which may be done through my own efforts will ever be denied Your Serenity.44, 45

And to the Empress on the same day:

“So now you have someone at the Apostolic Sea who is entirely devoted to Your Highness,46 and one who shall always be dedicated to you, your splendour, glory, and greatness. No effort which I make on your behalf will be too heavy. Hereafter it is up to Your Majesty to use me in a way which matches the great marks of consideration which you have bestowed upon me”.47

He also, on the same day and in the same vein, wrote directly to King Ladislas48 and later, indirectly, through friends who were officials of the King.

Already on 30 January, 1457, i.e. a month afterwards, the Emperor replied to the Cardinal – in the elaborate chancery style showing that this was indeed an imperial matter:

“And we do not doubt that this dignity – which is above all a great distinction and ornament to the Holy Roman Church and to you personally – will be a considerable boon and advantage to us, the Holy Roman Empire, and to our exalted House, which you served so successfully and usefully when you were younger and are now in a position to do even more. We are confident and certain that you, Reverend Father,49 will always – in your present dignity and place – diligently promote and, wherever needed, brilliantly defend everything that con-

44 “Mansuetudo”.
46 “Magnitudo”.
47 “Habes igitur apud sedem apostolicam hominem tuae magistudini deditissimum: qui pro te tuoque splendore gloria amplitudine omni tempore curiosus erit. Neque enim ullus me numquam gravabit labor, quem tua causa susceperim. Tuae Majestatis deinceps erit ita me uti, quemadmodum ingentia quæ mihi contulisti beneficia deposcunt.” From letter to the empress, December 22, 1456 (OO, letter 190, p. 764).
49 “Paternitas”.
cerns our own person, our state and dignity as well as those of the Holy Empire, and the honour, good and advantage of our aforesaid House, of ourself, and of those who are ours, with your customary loyalty and in your usual manner as well as with your great wisdom both in relation to Our Most Holy Lord and the Sacred College, to whom we have written recently. We also ask and exhort you, Reverend Father, to frequently write your very welcome letters to us, and We shall continuously address ourselves to you as our patron and promotor of our affairs at the Apostolic Sea”.

This is the first known case of the Emperor formally appointing a cardinal as the promotor of his affairs in Rome. The terms of the imperial letter, i.e. promote and promotor of affairs, are taken directly from the decree of the Council of Basle. The term protector, forbidden by the Council, is carefully avoided by the Imperial Chancery, though the equally unacceptable terms defend and defender are in fact used.

So, on the legal basis defined by the decree of the Council of Basle, the Emperor here appointed Cardinal Piccolomini the promotor of his affairs at the Papal Court. This appointment may be considered a significant step in the development of the office of Cardinal Protectors of Nations.

In Georg Voigt’s opinion Cardinal Piccolomini held “a so-called protectorship over the affairs of the German Church, without anybody hav–

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50 “prudentia”.
51 I.e. the pope.
52 I.e. the cardinals.
53 “Nec dubitamus eam quidem dignitatem in primis sanctae Romanae ecclesiae et vobis plurimum decoris et ornamenti, nobis vero et sacro Romano imperio ac inclytae domui nostrae (cui in minoribus semper fructuose et utiliter praefuistis) non mediocriter commodum et utilitatem allaturum, cum id longe magis efficere poterit. Confidimus enim ac pro certo tenemus paternitatem vestram, in ea dignitate et loco, ea quae personam nostram, statum atque dignitatem nostram, et sacri imperii, nec non dictae iam domus nostrae ac nostrum ac nostrorum honorem, commoditatem, atque utilitatem respicere videbuntur, pro sua solita in nos fidelitate et consuetudine, necnon singulari prudentia vestra tam apud sanctissimum dominum nostrum, quam etiam sacrum collegium, cui modo scripta est, diligenter promoturum et ubicumque opus fuerit optime defensuram. rogamus autem et hortamur paternitatem vestram quatenus licebit nos suis litteris nobis semper jucundissimis crebro visitare necnon suum circa nos tamquam patronum et promotorem negotiorum apud apostolica [-m sedem] agendorum continuo recurremus …”. Letter from the Emperor, January 30, 1457 (OO, letter 250, p. 783-784).
54 Cf. Wodka 1938, p. 26, including his remarks on the term “patronus”.
This is not correct: whether the Cardinal held a promotorship or a protectorship is debatable; however, Voigt does not seem to be aware that at the time it would have been impossible to use the term protectorship. But there is no doubt that Piccolomini had been requested to represent the German Nation (the Holy Empire) including, by necessity, its ecclesiastical affairs at the Papal Court, and not just by anyone but by the Emperor himself. The request could not have been more official.

Following Voigt, Josef Wodka raised the question “if Pius II himself – during his own cardinalate (1456-1458) – may have held a protectorship over Germany”. His lack of certainty was due to the fact that he rejected the idea that the Council of Basle mitigated the papal prohibition of protectorship of nations, and he could not, therefore, be certain that the promotorship mentioned in the Emperor’s letter of January 1457 could be considered a protectorship. However, if the Council of Basle did permit protectorship in a broad sense, only under the name of promotorship, as argued against Wodka in the present article, there can be no doubt that Piccolomini exercised a form of protectorship of the German nation.

In his “autobiography” written by Piccolomini as Pope Pius II, there is no doubt in his mind about his relationship with the German nation when he was a cardinal. He wrote: “Aeneas was always known as the champion and defender of the Germans not just when he was cardinal but also once he was pope, and in regard to German affairs Calixtus listened to him more than to any other cardinal”.

Again the term protector is carefully avoided, and the more general term of defender is preferred.

It may be noted that an essential element of the arrangement was keeping the Imperial Court informed of developments at the Papal Court and of important news reaching this court from elsewhere.

The most important part of the office of Promotor, however, was to favour the interests of the prince in connection with the bestowment of important ecclesiastical benefices. That a cardinal’s exercise of influence in this connection was a form of promotorship is substantiated by a letter from Cardinal Piccolomini to a fellow-cardinal, the very influential Vice-chancellor of the Roman Church and nephew of the Pope, Rodrigo Borgia, later Pope Alexander V. Piccolomini wrote to him: "The rumour is now running that the Sea of Toul has become vacant." The Bishop of that place had a monastery *in commendam* to a value of 1,500 Gold Ducats annually. It is said to belong to the jurisdiction of the Duke of Burgundy. Our Lord said that he would commend it to you. The Cardinal of Rouen was the promotor of the case.

In the matter concerning the bestowing of a commendatory abbey on the Pope’s nephew, the “promotor” was the French Cardinal of Rouen, Guillaume d’Estouteville; however, in this matter he was probably not acting on behalf of the French king.

One issue was still outstanding in the arrangement between the Emperor and Cardinal Piccolomini: the remuneration of the Cardinal. Piccolomini – to his credit – was a poor cardinal, and the costs of maintaining the lifestyle and household of a cardinal were considerable.

58 Picking up rumours of vacancies in ecclesiastical benefices was quite important in the continuous “hunt” for such benefices, or rather the incomes generated from them, as it made it possible for well-placed persons at the Papal Court to be the first to present a petition. It was, however, a tricky business as such rumours were often false. In another letter to Cardinal Borgia, Piccolomini wrote: "In the matter of benefices I am highly alert and shall act both in yours and in my own interest. But we are often deceived and led astray by false rumours. The person who was recently reported to have died in Nuremberg, arrived some days ago and had dinner with me!" (De beneficiis sum curiosus, et tibi et mihi consulam. Sed decipimur et fallimur falsis rumoribus. Is qui nuper apud Nurenbergam obiisse ferebatur, proximis diebus hic fuit, et mecum pransus est). Letter to Cardinal Rodrigo Borgia, April 1, 1457 (OO, Letter 257, p. 787-788).

59 i.e. the pope.


However, the Council of Basle had expressly forbidden payment to cardinals for their service as promotorors of the affairs of princes.

In a later letter to the Emperor he wrote:

“Truly, Most Serene Caesar, as I have been appointed to the honour of the cardinalate as a gift from you, nothing in this office is more important to me than to do everything in my power which I think may enhance your glory. What is left now is for You to deign to consider my situation, so that my livelihood can be assured. For until now I was never wealthy, but though my possessions were few, they were adequate for my dignity then. Today, I am indeed extremely poor, and only now do I truly experience what poverty is. …Your Highness can – without loss to yourself – alleviate my poverty, if you will permit some benefices from your territories to be given to me …”.62

In this letter, Piccolomini is very forthright concerning his personal poverty and implies a moral obligation on the part of the Emperor to support a cardinal whose appointment the Emperor had himself ensured. But as Piccolomoni was all too aware of the Emperor’s parsimony, he hastened to add that his services to the Emperor would be free of charge, if the Emperor would allow some ecclesiastical benefices in his own territories to be granted to Piccolomini. Enjoying an ecclesiastical benefice in the territory of a prince would technically not be the same as being paid out of the coffers of that prince, since the income would by rights belong to the benefice itself, i.e. the Church. Piccolomini’s solution – which was by no means unusual – had the double advantage of formally respecting the conditions for promotorship decreed by the Council of Basle and of sparing the Emperor’s purse.


Relations of King Christian 1. of Denmark with cardinals in Rome

In the period from 1450 to 1458 the ecclesiastical policies of Christian 1., Union King of Denmark, Norway and sometimes Sweden, too, as well as his relations with the Papal Court were directed by Bishop Marcellus. How this notorious adventurer managed to become Bishop of Skalholt in Iceland, to acquire such a position with the King, and to be elected Archbishop of Trondheim in Norway need not concern us in the present context. Suffice it to say that he is generally considered to have been the principal advisor of the King in his relations with Rome including the issue of Scandinavian participation in the crusade planned against the Turks.

A number of the letters of King Christian 1. to the Papal Court have survived in a collection of Letters mostly Written by King Christian 1. or Addressed to Him. The original manuscript has been lost, but luckily it was copied – or recopied – in the 17th century by Thomas Bartholin (1659-1690). This copy is part of a larger collection of medieval texts copied by him and which is held by the Royal Library in Copenhagen.

A large part of the correspondence between the Danish Court and the Curia in this period concerned the King’s attempts to obtain the pope’s recognition of Marcellus as Archbishop of Trondheim.

63 “Excerpta ex Manuscripto chartaceo ex Musæo Comitis Rantzovii, quo continentur Epistolæ Scriptæ fere a Christiano I Rege vel ad Eundem Rege”, Bartholin, p. 121. This note is made by Thomas Bartholin in his introduction to the collection, where he also states that the style and handwriting (stylo seu scriptura) of the text, which he copied, belong to the time of Christian 1. – and that the text contained many errors which he could not correct. Bartholin, p. 121-263. For a description of the Bartholin ms., see Alfred Krarup: Katalog over Universitetsbibliotekets Håndskrifter i samlingerne E dono variorum, Additamenta, Rostgaards, Schiønnings og Ørsteds Samling. 1. Del. 1929.

64 The collection of royal letters comprises 58 letters from 1455-1458, i.e. the period when Bishop Marcellus is considered to have been the Kings’ principal advisor in church matters, and 44 letters from the period 1459-1468, i.e. from after the fall and death of Marcellus. Whereas the first group of letters are generally presumed to have been written by Marcellus (in a florid, even turgid Latin), and some are actually personal letters from himself and not official letters from the King, the last group of letters clearly cannot have been written by him. Nonetheless, the collection is often called the Copybook or the Letterbook of Marcellus. The history of the textual transmission from the original manuscript, which may have been a copybook of the Royal Chancery, to Bartholin’s copy is not known.
The matter was actually rather difficult since Rome had as recently as the year before declared Marcellus to be an unsavoury and even a criminal character.\textsuperscript{65}

A mission from the Danish Court to the Papal Court in this matter failed, resulting in letters of complaint from King Christian I. sent both to the pope himself in February 1456\textsuperscript{66} and to Cardinal Juan Carvajal presumably during the same month.\textsuperscript{67}

In the summer of 1456, another attempt was made: the King sent the knight Geminiano Trevisano as his envoy (orator) to Rome in the same errand.

In letters to the Pope and to Cardinal Juan Torquemada of 13 June, 1456,\textsuperscript{68} the King recommended his envoy and his business. In a letter of 1 August to the envoy, he instructed him to address himself to Cardinal Colonna for assistance in the matter.\textsuperscript{69} And finally, in a letter of 14 December, he directly asked Cardinal Colonna to assist the envoy.\textsuperscript{70}

Given the hopelessness of the case, the two cardinals probably did not exert themselves greatly. However during his stay in Rome, the envoy apparently met with several cardinals and brought letters from them home to the King and to Marcellus himself. One of the cardinals was Cardinal Piccolomini who asked him to convey his respects to the King and to offer his services, possibly intimating that he might be of assistance in the matter of Bishop Marcellus with whom he may have been acquainted from a meeting in Frankfurt years before. He also gave the envoy a personal letter to Marcellus for which Marcellus thanks him in an effusive letter of 29 November, 1457.\textsuperscript{71}

\begin{itemize}
  \item \textsuperscript{65} Cf. letter from Pope Calixtus III from the end of 1455 ordering the Archbishop of Lund and the Bishop of Roskilde to punish Marcellus for his crimes or to send him to Rome. APD, nr. 2055, vol. III, p. 225.
  \item \textsuperscript{66} Two letters to Pope Eugene IV of February, 1456. APD, nos. 2057-2058, III, p. 226.
  \item \textsuperscript{69} Letter to Geminiano Trevisano of August 1, 1456. Bartholin, p. 145 ff. SRD, VIII, 376. APD, nr. 2071, III, p. 231-232.
  \item \textsuperscript{70} Letter to Prospero Colonna of December 14, 1456. Bartholin, pp. 144-145. APD, nr. 2080, III, pp. 235-256.
  \item \textsuperscript{71} Letter from Bishop Marcellus to Cardinal Piccolomini of November 29, 1457. Bartholin, pp. 165-167. SRD, VIII, p. 388-389. APD, nr. 2115, III, pp. 253-254. Concerning their acquaintance, Marcellus writes: “After having become your acquaintance and
At the return of Geminiano Trevisano to the Royal Court in Denmark, he reported his negotiations in Rome and his contact with Cardinal Piccolomini.

This resulted in two letters from the King. One is a letter to Cardinal Colonna of 21 September, 1457, in which the King thanks him for his “favourable assistance” in the matter of the Sea of Trondheim.72

Another is a letter from the King to Cardinal Piccolomini of October, 1457.73

The letter starts with an expression of regret concerning the (“hopefully!”) unjustified difficulties of Bishop Marcellus in connection with his election to the Sea of Trondheim (Nidaros).

It goes on to congratulate Piccolomini with his appointment as a cardinal.

It refers in vague terms to some assistance that the Cardinal had given to the King’s envoy, Geminiano Trevisano, apparently in the matter of the Sea of Trondheim, and which the envoy had now reported at length to the King.

It then specifically touches upon the matter of Piccolomini as promotor of Danish interests in Rome.

And finally the matter of the appointment of Bishop Marcellus to Trondheim is brought up again, now with the vaguely ominous statement that the King’s Council and Parliament are not happy with the Pope’s decision in the matter.

Concerning the matter of promotorship, the letter states as follows:

“For this reason, we send our undying thanks to you, Reverend Father, firmly desiring that it should please you henceforth to act – free of charge – as a promotor of our affairs. On Our part, Reverend Father, we shall with cordial love consider you as a father and special friend to Our Majesty, and when we and our friends hear of matters that may be advantageous to you, Reverend Father, you shall always find us at the ready.”74


74 “Unde eidem P.V. referimus gratias immortales ob eadem, obnixius affectantes quatenus exinde rerum et negotiorum nostrorum placeat vos gratuittum reddere promo-
As for a more formal arrangement of promoctorship (based on the conciliar decree from Basle), we do not know if the Danish Court had prior knowledge of such arrangements, or had only heard of them from Cardinal Piccolomini himself through the King’s envoy, Geminiano Trevisano.

But it is remarkable that in his letter to the Cardinal the King uses the very two terms acceptable after the decree of the Council of Basle, firstly that the cardinal should act as promoctor (and not as protector), and secondly that it should be free of charge – just like the Cardinal’s arrangement with the Emperor.

The last part of the passage quoted may refer to possible remuneration for the Cardinal in the form of ecclesiastical benefices in the King’s territories, and it is entirely in keeping with the Cardinal’s use of his extensive European network to keep himself informed of vacancies in such benefices in order to obtain them through papal provision or otherwise. Indeed, for this reason Piccolomini’s 19th century German, and not very sympathetic biographer, Georg Voigt, calls him a veritable “Pfründenjäger” (hunter of benefices),75 which was quite unjust since at that time the enjoyment of a plurality of ecclesiastical benefices was a completely normal form of remuneration of officials both in royal and ecclesiastical service.

It would also be completely natural for Cardinal Piccolomini to try to extend his Germanic sphere of promoctorship to Denmark since he considered this entire region part of Germany, as he says in his De Europa written during this period: “Dania … Germaniae portio est”.76

Whether or not the King’s letter led to Cardinal Piccolomini exercising an active promoctorship over Danish affairs at the Roman Curia is not known. The Danish historian, Johannes Lindbæk, was of the opinion that he did not since we have no information of Piccolomini...
having referred matters of provision of Danish bishoprics in the Papal Consistory. Consequently he thought that the King’s reply to Cardinal Piccolomini had been nothing more than an expression of politeness.\footnote{Lindbæk 1907, pp. 45-46. Cf. Cotta-Schønberg, p. 4.} Indeed no other record of such an arrangement seems to exist, and later, in 1457 and in 1458, the King wrote letters to the Pope himself\footnote{Letter to Pope Calixtus III of November 17, 1457. Bartholin, pp. 149 ff. SRD, VIII, p. 378-379. APD, nr. 2108, III, 251.} and to five (!) cardinals – Piccolomini, Colonna, Jayme of Portugal, Calandrini, and Torquemada – \textit{inter alia} on the Trondheim-issue,\footnote{Letter to Cardinal Prospero Colonna of November 16, 1457. Bartholin, pp. 160 ff. SRD, VIII, pp. 385-386. APD, nr. 2107, III, p. 251; identical letter to Cardinal Piccolomini of same date; letter to Cardinal Jayme of Portugal of November 17, 1457. Bartholin, pp. 158 ff. SRD, VIII, pp. 384-385. APD, nr. 2109, III, p. 252; letter to Cardinal Filippo Calandrini of November 17, 1457. Bartholin, pp. 139 ff. SRD, VIII, p. 385. APD, nr. 2110, III, p. 252; letter to Cardinal Juan Torquemada of November 17, 1457. Bartholin, pp. 161 ff. APD, nr. 2111, III, p. 252.} and another two to Colonna on other ecclesiastical issues,\footnote{Letter to Cardinal Prospero Colonna of February, 1458. Bartholin, pp. 157-158. APD, nr. 2119, III, p. 256; Letter to Cardinal Prospero Colonna of May 13, 1458. Bartholin, pp. 181-182. APD, nr. 2125, III, p. 258; Letter to Cardinal Prospero Colonna of May 13, 1458. Bartholin, pp. 181-182. APD, nr. 2125, III, p. 258.} all copied in the collection of \textit{Letters mostly Written by King Christian 1. or Addressed to Him.} So, it does not seem as if the contact between Cardinal Piccolomini and the Danish Court resulted in an arrangement of promotorship in line with the one which the Cardinal had with the Emperor.\footnote{In his History of the Danish Church, Fabricius overrates Piccolomini’s relations with Scandinavia and with Bishop Marcellus, cf. L.P. Fabricius, p. 642.} The reason for this may be that the King (or Marcellus himself) did not really want to switch from Cardinal Colonna to Cardinal Piccolomini, or that Piccolomini himself realized how hopeless was the affair of Bishop Marcellus.

It should be noted that in none of the letters adressed to other cardinals than Piccolomini is there any mention whatsoever of a permanent promotorship of the King’s affairs in Rome. Over time, King Christian 1. asked for help from a number of individual cardinals, with a preference for Cardinal LeJeune in the beginning, later for Cardinal Colonna, and still later for Cardinal Gonzaga, his nephew.\footnote{Lindbæk 1907, p. 29.} But it happened in individual cases and on an ad hoc basis. The expressions used in the
royal letters to describe the expected or rendered help of the cardinals are terms like: “to deign to assist (operam dare) the matter both with the Supreme Pontiff and everywhere else it may be useful”; “you have rendered favourable assistance” (favorabilem assistenciam); “show diligence” (diligentiam efficere). Only in one instance is the word “promote” used: “to advise, favour, assist in this matter and to promote (promovere) it when it comes before Our Most Holy Lord, the Pope …”.

After the elevation of Cardinal Piccolomini to the papacy and the fall of Bishop Marcellus, the King on a number of occasions wrote to the Cardinal of Mantova, Francesco Gonzaga, asking for his assistance in various matters, but this was much by way of family assistance as the Cardinal was the King’s nephew, being the son of Barbara of Brandenburg who was the sister of the King’s spouse, Queen Dorothea of Brandenburg, and married to the Marquess of Mantova. In 1474, during the King’s visit to Rome, this arrangement may have been formalized as a proper protectorship, as witnessed by a letter from the Cardinal’s secretary, Pietro Arrivabene, to the Cardinal’s mother. In the letter, Arrivabene relates the events of the royal visit and states that the King made the Cardinal his Protector and general procurator at the Curia, and he adds: “I am certain that he [the King] wishes all his affairs to pass through his hands”.

87 APD 2361, 2372, 2389, 2391, 2428.
88 Son of the Marquess of Mantua. Appointed cardinal by Pius II in December 1461.
Conclusion

Contrary to Josef Wodka’s view, the Council of Basle did have a decisive role in creating a legal base for cardinals representing royal interests at the Apostolic Sea. The Council agreed with the position of Pope Martin V that cardinals should be impartial and independent advisors of the popes, but – reaching back to Avignonese precedents – it accepted a form of representation termed promotorship rather than protectorship of royal affairs. The Council’s distinction between protectorship and promotorship did not address any difference in terms of content, but only in terms of partiality and payment.

This interpretation is corroborated by the correspondence of Cardinal Piccolomini which documents the practice at the Papal Court in the 1450’es.

After his appointment to the cardinalate, Enea Silvio Piccolomini continued his patronage of the interests of his family, friends, colleagues and dependents. Such patronage was a manifestation of the “system” of mutual obligations of family and friendship, as practiced in that age, and Cardinal Piccolomini’s activities in this area were neither unusual nor extraordinary.

As a cardinal, Piccolomini also had an opportunity to extend his patronage to princes, on the basis of the decree on unpaid promotorship for kings and princes carried by the Council of Basle. Piccolomini was in Basle at the time and obviously knew of the decree.

Indeed, Piccolomini actively offered his services to a number of princes: Emperor Frederick III, Empress Leonora, King Ladislas of Hungary and Bohemia, King Alfonso of Sicily of Aragon, Duke Borso of Modena, and – later – the King of Denmark.

Only in two cases positive reactions from these princes are recorded: one is the Emperor who in a letter of 30 January, 1457, formally appointed Cardinal Piccolomini as the promotor of his affairs at the Roman Curia, and the other is the King of Denmark who in a letter of October, 1457, signalled his interest in a similar arrangement.

In both cases, the terms of the decree of Basel concerning the name and remuneration for the arrangement were carefully observed.

These cases document the continued need for royal representation at the highest level at the Papal Court and that Cardinal Piccolomini actively favoured the development by soliciting promotorship of princes – and formally acquiring the promotorship of the Emperor himself.
A similar arrangement was negotiated with the King of Denmark but did not come into effect.

Thus, his activity in this area is a significant and well-documented element in the 15th century development of the office of Cardinal Protectors of Nations as based on a decree issued by the Council of Basel, and which later became an important element of the system and structure of papal government.

**SUMMARY**

**Michael von Cotta-Schönberg: Cardinal Enea Silvio Piccolomini and the Development of Cardinal Protectors of Nations**

This article deals with the development of Cardinal Protectors of Nations in the 15th century. It is based partly on texts examined by Josef Wodka (1938), partly on the correspondence of Cardinal Enea Silvio Piccolomini published in the Opera Omnia edition of 1571 and the correspondence of King Christian 1. with the Papal Court.

The author’s interpretation of the development differs somewhat from Josef Wodka’s in that it recognizes the decisive role of the Council of Basle in creating a legal base for cardinals representing royal interests at the Apostolic Sea. The Council agreed with the stance of Pope Martin V that cardinals should act as impartial and independent advisors of popes, but – reaching back to Avignonese precedents – it accepted a form of representation termed “promotorship” rather than “protectorship” of royal affairs. It did not indicate any difference of content between the two concepts, but only addressed the modalities of partiality and payment.

This interpretation is based on the Conciliar Decree itself and on the Cardinal’s correspondence which documents the practice at the Papal Court in the 1450’s, including a formal arrangement of promotorship between the Cardinal and the Emperor, and negotiations concerning such a promotorship between the Cardinal and the King of Denmark.